

Election Audit Summit December 7-8, 2018

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### Legislative and Implementation Experience



Evolution of the policy with the Colorado General Assembly



Collaboration and implementation at the counties.

# Policy Environment

Setting the stage for change

- Voting Systems-Tumultuous times
  - HAVA implementation (2006)
  - Colorado Certification (2008)
    - SOS decertification (12/17/2007) and recertification with conditions
    - House Bill 08-1155



### Policy Environment Setting the stage for change

- Election Reform Commission (2008-2009)
  - Technical and Audit Subcommittee
  - Recommendations included:
    - Continued certification of legacy equipment through 2013
    - Paper audit trails for 2 counties by 2010 (extended in legislation)
    - Improved "statistically valid" audit
  - First documented statement on audit design
    - "risk-based audit design" versus "current fixed-percent audit"
- Interconnectivity the reform ideas- system



# Legislation

Setting the stage for change

- 2009- Holy cow did we do a lot!
  - Registration reforms: online, list maintenance improvements
  - Primary Elections: mail ballot delivery for Primaries
  - <u>House Bill 09-1335-</u> Certification and Audits
    - Voting system required to be paper-based
    - More details on certification, hold on equipment purchase
    - C.R.S. 1-7-515: Risk Limiting Audit Pilot Program (2010)
      - Implementation date: 2014.
- 2013: Implementation pushed to 2017 in Amended by HB 13-1303 to move to 2017.



### Legislation...now what?

• 2013: Implementation pushed to 2017 in Amended by HB 13-1303 to move to 2017.

<u>Challenges</u>: pilot experience, identifying robust partners and technical functionality

**Opportunities:** collaboration and innovation





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### County Implementation and Collaboration

#### Pilots- Boulder, Arapahoe, Pitkin, Chaffee, Logan, Yuma to name a few!

What they learned and how to apply operationally.How to communicate and train?

#### Association Working Group

- •Pilot counties and the Secretary of State (Jerome Lovato, Hilary Rudy, Dwight Shellman, Ben Schler, Jessi Romero)
- •State-level implementation: Tools, transmission of information, collation of data
- •County Implementation: accounting, functionality, accuracy and transparency





COLORADO COUNTY CLERKS ASSOCIATION IN PARTNERSHIP WITH THE COLORADO SECRETARY OF STATE ELECTION DIVISION

# County Playbook

- Partnership with the Colorado Secretary of State
- Distinctions for operational considerations when you are conducting the election
- Lessons and insight from our pilot counties

### Implementation Considerations

RISK-LIMITING AUDIT COLORADO COUNTY PLAYBOOK



COLORADO COUNTY CLERKS ASSOCIATION IN PARTNERSHIP WITH THE COLORADO SECRETARY OF STATE ELECTION DIVISION

- Brief overview of audit
- Steps, benchmarks and timelines
- Procedures and Processes
  - How do you help insure success?
  - Batching, tracking or organizational suggestions
  - Retrieval of ballots
  - Processing and scanning procedures

### Implementation Considerations

#### RISK-LIMITING AUDIT COLORADO COUNTY PLAYBOOK



COLORADO COUNTY CLERKS ASSOCIATION IN PARTNERSHIP WITH THE COLORADO SECRETARY OF STATE ELECTION DIVISION

- Election Set-up and Anonymity
  - Constitutional Provisions
  - Complexity of ballots
  - Inspection and sorting
  - Redaction
- Reliance and connectivity of all jurisdictions in each other's success.
- Balancing Values
  - Higher legal threshold for election officials
  - Transparency
  - Efficiency



## Conclusion

Happy to report- Long and ongoing road--but worth it! We are not done!

Recognition of the complexity for all stakeholders in the movement toward policy and operational implementation.

Gratitude to our partners for the journey

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